G. R. S. IX-5]

Previous references.

1915-16

File No. 110-15

(S.F.)

Serial Nos. 1 to 2

Later references.

(1) G.A 50-18 S/Im, B-Sept 18.

(2) G.O. No. P.W. 2111-73/B 9782-9844 dt/ 12.3.20 file registered in G.A 16-18 as Serial 6.

P-252E

GENERAL AND REVENUE SECRETARIAT.

Serial Nos. 1 to 2

Part B for January 1918.

SUBJECT.

~~Rules for the~~ Control of the Financial Dept. over the expenditure transactions of the Public Works Dept.-

---

GL 2. No. Fel 3214-5 dated 3-1-1918.

Lays down some rules for the above on the lines suggested by the Comptroller P.C.S & Ry Branch.

W D 88—GPB—50,000—24-7-18

~~Fin~~ Fin. Rev. & Ag. Dept.

G. R. S. 11] 1916.

GENERAL AND REVENUE SECRETARIAT.

(G.7)

NOTES.

File No. 110-15

FILE HEADING.

Rules for the control of the Financial Department over the expenditure transactions of the P.W.D.

From

The Secretary to Govt. P.W. Department

No. 2228/11164 Dated 1-12-15 Received 3-12-15

Diary No. 1454	Enclos.	Spare Copies.	Serial No. 1

BRIEF ABSTRACT OF LETTER.

Forwards letter no 6612/Fy.A-II-1750 dy 4-5-15 from the Comptroller, P.W & Ry Branch Suggesting the desirability of framing rules to provide for the maintenance of proper control by the Fin[ce] Dept over the expenditure transactions of the P.W.D, with his Observations on the proposals made by the Comptroller.

NOTES AND ORDERS.

Submitted for orders

Asst Mr 2/11

The Suggestions proposed by the Comptr are briefly six four in number and are briefly as follows:—

NOTES—First Sheet.

GPB—20,500—8-8-11

XIIth-18

There was a question of the P.W.D. regarding the fixing of a time limit to close the ~~[illegible]~~ expenditure on a work, & to treat the unexpended balance after time as lapsed. The P.W.D. was of opinion that it was not necessary to fix such a limit except in case of works having over 1 lakh of rupees,

Please forward copy, 1 for file & 1 for file, London Terms

31.1.19

Subject: Insecurity [illegible] 2,65

(47.16-18) 104

Detached from the file Army Do

P.W. Army.

18/3/19.

for Army orders on the file

2

General and Revenue Secretariat.

G.7 File No. 110 of 1915.

Serial No.

(1) Proposals contained in para 3 of this letter to give Financial Department an opportunity to consider individual Estimates of the P.W. Deptt

(2) Proposal contained in ¶ Para 4 to fix the period during which a sanctioned Estimate is to be regarded as current and fix also the appropriation for several years.

(3) The maintenence by the P.W. Deptt of a Register to show appropriations required for several works - each year - (Para 5)

(4) No cases over Estimates are dealt with in paras 6 to 11 but no specific proposals are made regarding them.

2 The P.W. Secy agrees to No (1) to some extent but considers that so long as the P.W. Grant is fixed at a definite figure in the general Budget there is no reason why the Estimates & Appropriations for individual works should affect the Financial Deptt and that even at present the F.D. has an opportunity to scrutinize individual Estimates as detailed lists of works are sent to the Financial Deptt in Connection with the Budget & Reapp^n Statements.

3. It is submitted that the Budget or the Reapp^n Statement is not the proper place in which to consider the merits of individual estimates and that it is not

NOTE—Contn. sheet

GPL—70,000—17-12-15

G. R. S. 12]

General and Revenue Secretariat. | G.-7 File No. 110 of 1915

Serial No.

Correct to presume that so long as the normal P.W. grant is not exceeded, it is no concern of the Finance Deptt what estimates & appropriations are ~~suggested~~ sanctioned, ~~& work can be executed economically~~ & profitably only if the period is not unduly. For the economical & profitable Execution of a work it is necessary that there should not be undue delay in its execution and ~~that~~ this means that the outlay on the work should be provided within a few years, if the outlay is spread over a larger number of years — to bring the annual appropriation within the Budget grant — waste & loss is caused and this concerns the Finance Deptt directly.

4 It is therefore submitted that the proposals of the Committee contained in para 3 may be ~~rejected~~ adopted in toto. The limit of Rs 50,000 is high enough & it may not be raised to 1,00,000 as suggested by the P.W. Secy.

5. Proposals No (2), (3) & (4) are agreed to by the P.W. Secy. These may also be accepted.

6 Regarding item no 4, the evil pointed out by the Committee is serious enough, but no remedy has been proposed by him nor even by the P.W. Secy and no action is at present necessary by the Financial Deptt. Sd

NOTE—Contn. sheet.

GPB—20,000—30-6-15

Serial No.

7 If approved a draft will accepting Comptr's proposals 1, 2 & 3 will be put up. Regarding 4 the P.W. Secy may be requested to take suitable action to put down an undoubtedly serious irregularity

A/

B/

Secy/

hg 31-1-16

1165

8 A - Yes.

B - This has been separately taken up & is being discussed in another file -

[Credit is due to Mr Shamanna for having raised some of the points dealt with in this file in connection with the P.W. Deptt budget for the current year.]

M

14/2 Draft by hg after hearing

A60

9

10 Draft Submitted

A.S.S. 31/3 M

T. J. & P. hg 9/4

11 Fair draft submitted.

J.V.

Secy/

12/4/16

hg 12.4.16

1599

12. Clean typed draft please

M

9/5 hg

P.T.O.

NOTE—Contn. sheet.

GPB—20,000—30-6-15

G. R. S. 12]

General and Revenue Secretariat. | G-7 File No. 110 of 1915.

Serial No.

13. Typed draft Sued.
Ans 15/5 F(Ken?) 16/5

6171/17.5.16
Dewan)

16/5

17

14. The draft may be sent to the Secretary, P.W.D., for favour of his remarks, if any.-Early.

18.5.16

15 Forwarded to the Secy P.W.D
BO
S. Shamanna
19/5/16

D.O. No. 26340/15

15

Memo No. 162/P.W.D.
Dated the 22nd May 1916.

15. Returned to the Financial Secretary with the following remarks:-

16

2. The object of the rules proposed is mainly to lay down definitely what has been the practice to a great extent in such matters. But it is not advisable to have more rules than can possibly be acted upon. In this view, I adhere to the opinion already recorded.

17

3. (1) (i) The limit may be raised to one lakh without much inconvenience to the administration. This need not cause any alarm to the Financial Department.

(ii)

NOTE—Contn. sheet

1454

G. R. S. 12]

General and Revenue Secretariat.

G.7 File No. 40 of 1915.

Serial No.

GEN. & REV. SECT. 18 AUG 1916

(ii) Redundant, as the object aimed at is secured by what is laid down in (4)

(iii) May stand - "Irrespective of the estimated cost" may be omitted, as otherwise small irrigation estimates may come within its scope.

(iv) - (ii) May be deleted.

(2) Unnecessary - as the Financial Department is to be consulted in the first instance. The paragraph may read: "Sanctions to estimates for works coming under (i) to (iii) and (iv) should be communicated both to the Comptroller and the Financial Department.

(3) In this paragraph (ii) may be left out and after "should be reported" and before "every month", "through the P.W.Department" may be inserted.

Bangalore, 15th August 1916.

Secretary to Government, P. W. Department.

18

Submitted respectfully.

23-8-16

19. I accept the P.W. Secy's suggestions. Let the rules be approved & issued with the modifications suggested by him - If after working them

NOTE—Contn. sheet.

GPB—70,000—17-12-15

G. R. S. 12]

General and Revenue Secretariat. | S-7 File No. 110 of 1915.

Serial No.

for some time any changes are required we can again discuss.

31/8

20. Patel wind draft by 4/9

21 Submitted with the alterations suggested in the P.W. Secy's note made in pencil in the draft already put up. If approved the draft as revised will be got typed.

6/9

22) Yes. Typed draft should be seen by me by tomorrow.

8.9.16

23) Typed draft submitted.

8/9. 24) Perused.

9.9.16.

25) Dewan)

13/9

1649
14-9-16

(Dft approd)

26) The draft order may be duly noted by Circulation & returned for submission.

14.7.17

26. The draft order now issued seems to require some modification in view of the remarks recorded in the P.W. dept. in accordance with the suggestions of Mr. Datta.

Hilay the Compt. be consulted. If he would suggest any alterations in the draft that maybe may.

Perused.

25.7.17.

P.T.O.

NOTE—Contn. sheet.

GPB—70,000—17-12-15

G. R. S. 12]

General and Revenue Secretariat.

R 26 9.817

G. 7 File No. 110 of 1917.

Serial No. 1

Yes, consult Comptr & then send to Govt for circulation.

M 7/8

Forwarded to Comptr. 18 7.8.17

Note. 43.

U. O. No. WADE200 Bangalore, the 7th Sept: 1917.

The object of the proposed rule requiring the concurrence of the Financial Department to works costing more than 1 lakh is to prevent commitments to expenditure in future years which may lead to financial embarrassment. Under the scheme of Financial Settlement sanctioned by Government, the annual assignment for the Public Works Department is fixed and the unexpended portions of the assignment do not also lapse and will be available for expenditure in future years. The Department has to keep its expenditure within the amount available under the - - settlement and there seems to be no need to - - interfere with its freedom to choose new works or to allot available funds among different works. The Financial Department cannot object to any work for which the Public Works Department can find funds within the assignment and I think therefore that it is not necessary to require estimates for works costing more than one lakh or revision of such estimates to be referred to the Financial

NOTE—Contn. sheet

GPB—70,000—17-12-15

WD 1253—GPB—60,000—1-12-16—S.

9

G. R. S. III-2)

General and Revenue Secretariat. | G.R. File No. 110 of 191 S.

Serial No.

Financial Department.

2. The case of productive works is different. They are not to be financed from the assignment i.e., revenue but from borrowed funds. The proposed rule requiring that the Financial Department should be consulted in the case of these works is necessary. By productive works are apparently meant works to be classified under Capital outlay not charged to revenue and not Building ~~Building~~ and Irrigational works expected to pay interest and maintenance charges classified - - under Public Works (Major heads 23 and 24). Rule 1(ii) is not definite as to what works are meant and it may be made clear.

3. If as stated above, the Financial Department need not be consulted about works charged to revenue costing more than one lakh, Rules 2 & 3 need only refer to productive works.

4. Rule 4. No remarks.

5. Rule 5. For reasons stated in Para 1, I think the maintenance of this register in the Financial Department is not necessary.

6. Para 2. No remarks.

M R Ramaswamy
Comptroller.

MT/7-9.

NOTE—Contn. sheet.

WD 1233—GPB—60,000—1-12-16—S.

10

1654

G. R. S. III-2]

General and Revenue Secretariat.

GF File No. 110 of 191 5-16.

Serial No.

7 M.

Subd. 31. Please See Finl Secy's note dt 7-9-17.

hn 12-9-17.

1 The Compte seems to think that the Financial Settlement having come into operation it is unnecessary for the Finl Dept to scrutinise estimates of works costing over 1 lakh and that the PW Dept might be allowed full freedom in the matter of regulating PW expenditure in the Rev dept.

32 The settlement is sanctioned for a period of 3 years.

33 The rule in British India in the matter of sanctioning estimates for Provincial works is that "Local Govt & Administrations shd exercise scheme care in entertaining proposals for the construction of works involving large expenditure - Before such works are undertaken the question as to whether sufficient funds will be available within the limit of the current contract to admit of them completion within a reasonable time shd be carefully considered". Para 1942. M. Vol. II.

34 It seems desirable that the Control, the sanction of F. D to expenditure in excess of estimates in regard to works exceeding 1 lakh, should be obtainable to the Rev dept might be left as it is in the draft order.

35 As regards para 2 of the draft attention is invited to the 2 Govts of 22nd & 23rd June 1917, para 12 of the former & 2-6 of the latter.

Finl Secy) It may, I think, be omitted.

13-9-17.

U, & U2

NOTE—Contn. sheet.

1454

WD 1233—GPB—60,000—1-12-16—S.

(11

G. R. S. III-2]

General and Revenue Secretariat.

G. P. File No. 110 of 1915-16

Serial No.

36. I agree with app Fin. I also agree with Compte except as regards works charged to Rev costing over 1 lakh. In these departments even for charges coming within the settlement the Fin. Dept. is consulted. Similarly the F. D. should have a say as to whether large public works, not paid for out of revenue account should be undertaken.

37. I have made some small alterations in the draft & also indicated the portion at the end which may be omitted owing to the adoption of the Fin. Settlt. Scheme as printed out by the Compte.

38. The papers may now be sent to the Chief Secy for circulation as desired by Dewan in his order of 14.7.17.

M
18/10

Chief Secy. 18
9.10.17.

NOTE—Contn. sheet.

P.D.O

(For disposal by circulation)

No. C.241
24/10/1917

GENERAL AND REVENUE SECRETARIAT.

Council Matter.

SUBJECT.

(Clause viii of the Schedule.)

37.
Rules for the control of the Financial Department over the expenditure transactions of the Public Works Department.

CIRCULATED TO THE MEMBERS OF COUNCIL.

By Order,

21st October 1917.

Secretary to Government.

C(0) Extraordinary Member of Council. 29.10.17.

C(1) First Member of Council. 27/10

1627
22.10.17

C(2) Second Member of Council.

120
22.10.17

22.10

GPB—1,000—3-2-11

1459

43

G. R. S. 12]

General and Revenue Secretariat. | File No. 1100 of 1915.

Serial No.

Forwarded with compliments to the Secretary to Government, Financial Department, after circulation to the Council, for favour of necessary further action under paragraph 5 of the Official Memorandum dated the 23rd July 1914.

By Order,

C S Balasundaram Jr
Chief Secretary to Government,
~~General Department.~~

Ms Fin
M
11.11.17

44. Please put up a revised type draft and ~~draft~~ to S. N. 18
12.11.17

45. Fdecy). With a type draft as revised and DS N. 18
13.11.17

M
1/12

46. Dewan) Vide order of 4.7.17. 18
3.12.17

2918
4/12/17

NOTE—Contn sheet.

W. D. 1352 GPB—200—29-7-15

Submitted to His Highness.

47 These papers relate to the Rules for the control in the Financial Department over the expenditure transactions of the Public Works Department.

Paper under disposal

48 2. In his letter of the 4th May 1915, the Comptroller pointed out the want of definite rules defining what expenditure can be authorized by Government in the Public Works Department without scrutiny in the Financial Department and what expenditur requires the concurrence of that Department. He also proposed the adoption of a set of rules for the guidance of the Finance and Public Works Departments.

Pages 5, 6 of office notes 49

Draft for approval

3. With the concurrence of the Public Works Department, the Financial Secretary has prepared a draft order laying down some rules of procedure to be observed in respect of estimates of all productive works and other works costing over one lakh and other matters.

50 4. The draft order which has been agreed to by the Members of Council may be graciously approved.

14 Dec 1917

P.T.O.

1454-15

15

Record of Cases submitted for the Orders of His Highness the Maharaja.

Subject.

51 Rules for the control in the Financial Department over the expenditure - transactions of the Public Works Department.

601

52 *Order.*

~~KRW~~

18/12/17

53. H. Leg

21/12

227
22.12.17

54 Issue

28/12/17

W) 1223—GPB—60,000—1-12-16—S.

G. R. S. III-2)

General and Revenue Secretariat.

G.F. File No. 110 of 1915.

Serial No.	
2	The Secy P.W.D } ff 3214-5 " Comptroller } 5.1.18 Trans Certain rules for the Control in the ff Dept over the Expenditure of the P.W.D "

NOTE—Contn. sheet.

-1454
B-76
110-15

Letter No.6612/G.A. II 1750 dated the 4th May 1915 from the Comptroller, Public Works and Railway Branch.

No. 2228/11164 dated Bangalore, 1st December 1915.

Passed on to the Secretary to Government, Financial Department with the following remarks:-

Para 2.- The Comptroller is of the opinion-

(1) That at present the expenditure transactions of the Department are ill-regulated.

(2) That works are started in one year with reference to only grants of that year and that the large outlay for their completion in subsequent years causes embarrassment to the Financial Department.

(3) That rules are therefore needed to prevent the Public Works Department from authorising large commitments to expenditure without the concurrence of the Financial Department.

In this connection, it may be observed that a normal annual grant is fixed for the Public Works Department, that the annual recurring charges for maintenance of works under the various service heads and establishments are also fixed and that the balance is apportioned between incomplete works of the previous year and fresh works to be taken up in the Budget year; that as long as the normal

grant is not exceeded, there can be no embarassment or financial factor in the operations, and that as regards the concurrence of the Financial Department for this expenditure, it is invariably secured by the present system by which the detailed Budgets of the Department and reappropriation statements have to undergo thorough scrutiny in that Department. It has the fullest competence to object to the inclusion of projects which it thinks cannot be properly financed. In the case of all important projects requiring large outlay, the Department is invariably consulted, as for instance, Cauvery Power Scheme and Cauvery Reservoir projects.

The only contingency when the financial equilibrium could be disturbed is when there is any fixed and immutable ratio between provision for incomplete works and fresh works. In such a case, if the anticipated provision for incomplete works is found, after the year's actual operations are closed, to be very much larger and altogether far disproportioned to the anticipations, then to keep up the ratio, a very much larger provision than what had been budgetted for may become necessary for financing fresh works; but there is no such ratio fixed; the budgetting is only a matter of expansion and contraction of fresh works to keep the total to the fixed normal grant and the Department could in no way commit Government to any extra expenditure in the succeeding years.

Para 3.- In the light of these remarks, the rules suggested in paragraph 1 require some modification.

Rule (i) (1). The limit of Rs 50,000 may be raised to one lakh.

Rule (i) (2), is unnecessary when the period of currency and the annual appropriations during that currency are going to be fixed as suggested in paragraph 4.

Rule (i) (3). There is no objection to the estimates for all productive works costing more than one lakh being referred to the Financial Department.

Rules (i) (4) II & III.- No objection as it involves only one more round of transmission of files.

Para 4.- The arrangement of keeping open work estimates indefinitely cannot cause any inconvenience to the Financial Department in framing Budget estimates of annual expenditure, so long as the normal annual Public Works grant remains fixed. However, the proposal to place a restriction on the currency of estimates is desirable for administrative purposes. It may therefore be ruled that in all cases, a date for the completion of the work, not exceeding five years, must be assigned before sanction is accorded to the estimate and

the sanction, unless extended by competent authority, will lapse on that date. A programme of approximate expenditure in the different years in which the work will be in progress may also be laid down.

In this connection, it may also be stated that it is desirable to adopt the British system of numbering the estimates as they are sanctioned to facilitate future reference. This as well as the arrangement of fixing dates for completion of works are, however, matters which may be dealt with in the Public Works Department itself.

Para 5.- Such a register may be opened, but it is doubtful whether exact or even approximate correspondence with the figures could be secured in actual operation. Want of this correspondence will greatly discount the value of such registers in succeeding years. Even on such large works as the Triple Canal system in the Punjab and works in Burma, the expenditure in many years fell short by several lakhs of the amounts fixed on paper. However, this is a matter for the consideration of the Financial Department, as the Register proposed has to be maintained in that Department.

Paras 6 to 10.- There are no original features to be introduced; all the possible departures and irregularities noted in these paragraphs have been sufficiently provided for by Codal rules and Departmental circulars which, if properly administered and adhered to by the Administration and the

Audit Departments, could be promptly regularised. They are matters to be left to the Public Works Department to deal with.

Secretary to Government,

P. W. Department.

V.N.S.

6612

SECRETARY'S OFFICE,
REGD. NO 3834
6-MAY 1915
MYSORE P. W. DEPT.

P. W. Serial No. 114] No.G.A.II. 1750 MYSORE PUBLIC WORKS DEPARTMENT,
CENTRAL BUREAU OF ACCOUNTS,

It is requested that in future communications on the subject, the No. and date of this letter, and the distinguishing letters below the number as given opposite, may be quoted. All communications should be addressed as follows:—Comptroller, Mysore Public Works and Railway Branch, Bangalore.

Dated Bangalore, the 4th May 1915.

5/5/15

FROM

DEWAN BAHADUR
J. S. CHAKRAVARTI, ESQ., M.A., F.R.A.S., etc.,
Comptroller to the Government
of His Highness the Maharaja of Mysore,
Public Works and Railway Branch.

To

The Secretary
to the Government of Mysore,
Financial Department.

(Through the Secretary to Government, Public Works Department.)

----ooOoo----

Sir,

I have the honour to suggest for the consideration of Government the desirability of framing some rules to provide for the maintenance of proper control by the Financial Department over the expenditure transactions of the Public Works Department, which is the biggest expending Department of Government.

2. There are now no rules defining what expenditure can be authorised by Government in the Public Works -- Department and what expenditure requires the concurrence of the Financial Department. The only order on the point is that relating to the annual grant of 30 lakhs which is allowed to the Public Works Department in normal circumstances. The first charge on this grant is the cost of Establishment of the Department and the next is the cost of maintenance of roads, buildings and other works. The balance of grant is available for new works. As -- estimates, particularly for large works, are not fully

fully worked out in the years in which the works are sanctioned and commenced, sanction to estimates generally throw charges on the future years' Budget and in this respect they involve the consideration of an important financial factor. If works are started in one year with reference to the grants for that particular year only and require large outlay for their completion in subsequent years, the arrangement may cause embarrassment to the Financial Department. Except where the estimates are expected to be worked out fully in the year in which the works are started or where the appropriations required in the subsequent year for completing them are small and can therefore be met from the normal grant allowed to the Department, it is necessary to provide for an arrangement which will ensure that large commitments to expenditure are not authorised by the Public Works Department without the concurrence of the Financial Department. The concurrence of this Department is also necessary in all cases of works undertaken in the expectation of their being able to pay the maintenance and interest charges.

3. In the circumstances explained above, the following rules are submitted for consideration:--

(i) Estimates for works coming under the following classes should not be sanctioned without the concurrence of the Financial Department:--

(1) Works costing more than Rs.50,000/-

(2) Works which require for their completion more than Rs.10,000/- in the year or years subsequent to that in which they are started.

Note:-- Where owing to failure of anticipation, works expected to be finished in the year in which they are started, are not finished and requires more than Rs.10,000/- each in the next year for their completion, such cases should also be referred to the Financial Department.

(3) Works whatever they are estimated to cost, which are proposed on the ground of their being productive.

&

& (4) Revisions of original estimates falling under (1), (2) and (3) above, resulting in increases over the permissible percentage limits.

(ii) Sanctions to estimates for works coming under rule i should be communicated to the Audit Office through the Financial Department.

(iii) Want of financial sanction to or excesses over the estimates sanctioned for works coming under Rule i should be reported every month by the Audit Office for the orders of Government in the Financial Department.

4. There is another point to which I should like to invite attention as it has an important bearing on annual Budgets. There are now no rules placing any restrictions on the period during which sanctions to estimates for works should be considered as current and the result is that estimates are open for indefinite periods and the outlay in the several years during which the works are in progress is ill-regulated. This condition of things is not conducive to the exercise of proper control over the execution of works and affords scope for many irregularities. From the financial point of view, the arrangement of keeping Open Estimates indefinitely is very objectionable as it practically removes all data for framing estimates of expenditure. Unless the -- amounts expected to be spent in any year against Open Estimates are known as approximately as it is possible to make any forecast of them and unless also efforts are made to approximate the actuals with the anticipated outlay as closely as circumstances permit, there will be no guide in making estimates of annual expenditure. I would, therefore, suggest for the consideration of Government, the desirability of requiring the sanctioning authority to definitely fix the period during which the sanction should be considered as current and

and also fix, as approximately as possible, the -- appropriation required in the different years in which the work will be in progress. At the end of the -- period fixed, the estimates should be taken as having lapsed and any outlay incurred thereafter should be brought under objection to be regularised by renewal of sanction to the estimate under the orders of competent authority. I think a rule placing such a restriction on the currency of estimates is necessary both for administrative and financial purposes.

5. With a view to enable the Financial Department to ascertain at any time the liabilities against the Budgets of future years in respect of works which will be in progress in those years and which will consequently have the first claim to be provided for and to consider how far proposals for new works are financially admissible, it is necessary to maintain in that Department a register and note in it the appropriations required for works in the years in which they will be in progress, as approximately as information in this respect can be furnished by the Public Works Department. Of the grant allowed to the Public Works Department annually, there is a part which is more or less of the nature of a non-fluctuating charge and this consists of the cost of Establishment, of Tools and Plant items and of the maintenance of roads, buildings and other works. The balance is the provision available for incomplete and new works. The larger the demand for the former, proportionately less will be the amount available for the latter. The outlay to be provided for in the different years, for works in the case of which the concurrence of the Financial Department is proposed in para 3 supra, may be entered in detail in the register. In other cases, the provision for incomplete works may be

be entered in the aggregate on a consideration of the average annual demand on this account as shown by the actual outlay during three or five years. This register will for all practical purposes be a working guide to the Financial Department in considering the proposals for new works, which it is suggested in para 3 above to refer to that Department.

6. I take this opportunity to note some points in regard to excesses over estimates, their causes and the attention which they receive. Excesses over -- estimates are often treated as unimportant objections and not much attention is paid to them. In many cases, excesses are permitted without authority and after the work is executed, the passing of excesses becomes the only alternative possible. Excesses may be due to the following causes:--

(1) Working rates or tendered rates being more than estimate rates.

(2) Understatement of quantities of work in estimates.

& (3) Execution of work additional to estimates.

7. There are many cases in which the tendered rates are much in excess of estimate rates. The Central College Chemical Laboratory work may be noted as an instance. It is not clear why the rates taken in the estimates are so low. Whatever the cause, it is not right to frame estimates on low rates, when working rates are found to be much higher. The adoption of low rates underestimates the cost of work and the sanctioning authority is not given a correct idea of the expenditure involved by the proposed work. It is necessary to take action for the prevention of wide divergences between estimate and working rates.

8. Where unforeseen circumstances do not explain understatement of quantities of work in estimates, the cases are of indifferently prepared estimates. It is necessary to insist on explanation of excess outlay due to increased quantities of work to prevent careless estimating. In many revised estimates, no explanation is given of such excesses and it is considered sufficient simply to note that the excess is due to "work as -- actually executed."

9. Cases of execution of work additional to estimate and uncontemplated in it, without the orders of the authority sanctioning the original estimate are not unfrequent. New sub-heads of estimates are freely opened and outlay incurred under them. The seriousness of departing from the sanctioned estimate does not seem to be fully realised. It is necessary to prevent any additions to sanctioned estimates without the orders of the authority competent to sanction additions.

10. Cases of excesses over the total amounts of estimates for individual works alone can be noticed in the course of Central Office audit. Excesses over sub-heads or the opening of new sub-heads can only be found out by the Account Office in the course of local inspection of Divisional Offices and as such excesses are discovered long after they occur, no useful purpose is served by noticing them then. Prompt and effective action on the part of Direction Officers, on work slips submitted by Executive Engineers is necessary to prevent unauthorised excesses.

11. I request that the suggestions submitted in this letter may be considered and early orders passed

on

on them.

I have the honour to be,

Sir,

Your most obedient servant,

J. Chakravarti

Comptroller,
Public Works and Railway Branch.

9/
4 5.15

S. O.

Outlay on Public Works.

No. Fl. 3214-5—G. F. 110-15-2, dated 3rd January 1918.

PROCEEDINGS OF THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

GENERAL AND REVENUE DEPARTMENTS.

Read—

Comptroller's letter No. 6612—G. A. II 1750, dated 4th May 1915, suggesting certain rules providing for the proper financial control of the outlay on Public Works.

2. Memo No. 2228—11164, dated 1st December 1915, from the Secretary to Government, Public Works Department, on the above.

Order No. Fl. 3214-5—G. F. 110-15-2, dated 3rd January 1918.

The Public Works Department is the largest spending Department in the State and Government think that there is room for improvement in the Department in the matter of financial control over the expenditure. To provide for better control in future, Government, after consulting both the Public Works and the Financial Departments, are pleased to lay down the following rules which are generally on the lines suggested by the Comptroller, Public Works and Railway Branch.

(1) Estimates for works coming under the following classes should be regarded as subjects regarding which the Financial Department has to be consulted and the rules of consultation laid down in Government Order No. Fl. 8328-33, dated 6th May 1907, should be followed in such cases.

(i) Works costing more than Rs. 1,00,000.

(ii) Works which are proposed to be taken up on the ground of their being productive.

(iii) Revised estimates of works of classes of (i) and (ii) above resulting in excess over the permissible percentage limits.

(2) Sanctions to estimates for works coming under (i) to (iii) above should be communicated to the Comptroller, Public Works Department and the Financial Department.

(3) Excess over the estimates sanctioned for works coming under the classes (1) (i) to (iii) above should be reported through the Public Works Department every month by the Audit Office for orders of Government in the Financial Department.

(4) The authority sanctioning estimates for works should, when according sanction, fix the period during which the sanction is to be considered as current and also fix as nearly as possible, the appropriations required in the several years in which the works will be in progress. At the end of the period fixed, the estimates should be regarded as having lapsed and any outlay incurred thereafter, brought under objection and regularised by renewal of sanction by competent authority.

B. SREENIVASA IYENGAR,
For *Finl. Secy. to Govt.*

To—The Secretary to Government, Public Works Department.
The Comptroller of Mysore Government.

Exd.—C. R,

Government of His Highness the Maharaja of Mysore.

GENERAL AND REVENUE DEPARTMENTS.

G. O. No. Fl. 3214-5—G. F. 110-15-2, dated 3rd Jan. 1918.

Outlay on Public Works.

Lays down certain rules providing for the proper financial control of the ——.

W D 1469—GPB—25-1-18—150

Fair Draft

G-8-110-15

Ser: 2

Proceedings of the Government of His Highness the Maharaja of Mysore.

-:0:-

Read.-

Comptroller's letter No.6612/G.A.II 1750 dated 4th May 1915, suggesting certain rules providing for the proper financial control of the outlay on Public Works.

2. Memo No. 2223/11164 dated 1st December 1915 from the Secretary to Government, Public Works Department on the above.

Order thereon No. JC 3214-5

Dated, Bangalore 3rd January 1918

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14/12/17

Financial Secretary to Govt:

18
17.11.17

To

The Secretary to Government,
Public Works Department.

The Comptroller, Public Works and Railway Branch.

SVS

17-11-17

1918-19

Register of Works costing more than a lakh of Rupees etc, regarding which the Financial Department should be consulted as per G.O. No. H. 3214-5 | G 7410-15-2 dated 3rd Jan.y 1918

Register of Works costing ... in a lakh ... disputed as per ...

1	2	3	4	5	6
Serial No	Nature of The Work Rev. work or Comp	Description of The Work	Revised ... work Above one lakh	Productive	Copy of Revised Estimate

Table of Contents.

		Pages.
I	Public Works Department.	1 6
II.	Electrical Department.	
III.	Revenue Backward Department. (Minor Irrigation Works)	
IV.	Railway Department.	

Statement of Mr
Wm - W W
Rule 2

W.D $\frac{1826}{7125}$ & 17 $\frac{6}{1918}$

Description
Mr 3

Sanction in Rs 3,00,000/- for constructing superstructure of office block of the Palace at Mysore a supplemental to that of Rs 1,01,168 Sanctioned for foundation and basement

Sepa
for

6

Rly.	Formation of two new construction Divisions after 1st Oct. 1917 one at Bhitarkanika for the B.B. line and the others at Shimoga for Shimoga-Arasalu Section		
P.W	Construction of the Superstructure of the Office Block of the Palace at Mysore.	3,00,000	
P.W	Electrification of the Pumping plant at Bethamangala	2,15,793 →	
2 P.W	Improving and extending Mandagini Canal, Krishnarajapete DK sanctioned in 3rd Acct 1-10-18	6,67,296 →	6,67,296
3. P.W	Construction of a new bank across the Vadli Stream near Hairepe in Hunsur Tk	1,37,213	2,19,85

712 5
-6-1918

'make a note of
omission to con-
sult" 8 17 8-1918

K. S. 830–836
Rly. T. C. 42-17-18
dt 8th Sept. 1918

"Communicate and Enquire" 29/9/17

issue written
ref to TD.

F. W. 1326
7125
dt 17-6-1918

To be met from 22.4.37.483/ Sanctioned in 1912-
(Not sanctioned renewed)

"make a note of omission to consult" noted dt 17-8-18

C. P. 3.607-10
25 P
dt 23-8-18

Rs 1.12, 859. should be borne by the Water Supply Deptt. and
Rs 1.02 934. by the Electrical Deptt.

W/s TD. Consulted

979-80
5310-1
dt 5th Septr 1904.

1918-19 — 30,000
1919-20 — 30,000
1920-21 — 31,000

Rs 1,0[illegible]
[illegible]
[illegible]
[illegible]
revised

D 3525

G. R. S. III-2)

General and Revenue Secretariat. | File No. | of 191

Serial No.

H. D was consulted or not.

Sd/ with reference to the Asstt. Secy's Memo dy. 21-6-18

5-7-18 — To the Asst. P.W. Secy. for favour of sending the file for reference and submission if any to the Works

2) The Schedule of rates is taken —

180

6.7.18

The file asked for is herewith sent.

Dated the 26th July 1918.

K/7/12

Sd/

Original paper not put up

Sanctioned in June 1918 is a renewal of sanction accorded in April 1918

Please see Submission

note to H H - H.D was not consulted

Sd/ with a copy of the G.O dy. 3-1-1918 for orders.

5-8-18 — Sd/

Sd/ 7/8

Noted in the Communication Register

NOTE—Contn. sheet.

(2)

S(193.

190

MYSORE P. W. DEPARTMENT.

From

THE SECRETARY TO THE
GOVT. OF MYSORE.

To

The Superintending Engineer,
Southern Circle.

Dated Bangalore, June 1918.

Despatched

No. 1326/7125 dated 27 JUN 1918 17-6-1918

Enclosure No.

SUBJECT.

Letter No.2845/E 256-16 dated the 16th April 1918 from the Superintending Engineer, Southern Circle, submitting for sanction, an estimate for Rs.301090 for constructing the superstructure of the office block of the Palace at Mysore.

The estimate is herewith returned duly sanctioned for Rs.3,00,000 as supplemental to that of Rs.101,168 sanctioned for foundations and basement in October 1917.

2. As ordered in this office No.28 of the 3rd January 1918, tenders should be called for and submitted for orders early

Sd. R.V.Sundramier,

Deputy Secretary to Government,
Public Works Department.

J.R

D 35.25

No. 1327 / 7126 Date

Copy of

the Financial

re, 17th June 1918.

oing is forwarded with compliments

to Government, for information.

R V Sundaramma

Deputy Secretary to Government,

Public Works Department.

J.R

66243

G. R. S. III-2j

General and Revenue Secretariat. | File No. -of 191 .

Serial No.

Subd:

A project amounting to Rs 4·37·483 was sanctioned by Govt: in the P.W.D. for constructing the New office Block attached to Palace at Mysore.

In oct: 1917 an estimate amounting to Rs 1·01·168 for laying the foundation and basement of the office Block of the New Palace at Mysore was sanctioned.

In the order now sent for information an estimate for Rs 3·00·000/- was sanctioned for putting up the superstructure of the New Palace at Mysore.

With the amount already sanctioned in oct 1917 for foundation and basement the total cost of the building amounts to Rs 4·01·168 against Rs 4·37·483 sanctioned in the G·O of the 6th April 1912.

The connected one in P·W·D and with out this it is not possible to say

d. in G.O 363-5
2751-3.
R 6-4-1912

No: 2267-8
11403-14
R 18-10-17.

NOTE—Contn. sheet.

G.O.'s of P.W. Sects.

G.R.S. III—3]

ROUTINE NOTES.

[To be used only for notes, requisitions, etc., not intended for permanent record.]

H.W.O. 5/5/40

Resulted after entering in the Register the cases shown yesterday

22/10/40

Please send the report and bill

25/10

Revised as ordered and submd.

28/10 Returned by Asst. Director not approved —

Passed for submission.

will be attended to.

This should come in the regular course, and not like this!

The Asst. Dir. should himself be submitting every such case —

1) The hospital about the Telephone System had to be noted. The remarks of DD re Mandapam should be noted

28/10/40

N. B.—Should routine notes be written on small slips, the notes must be copied or slips pasted on this form.

GRSM.592

Noted 2) Will be noted after return of file from Mandapam

Copy of P. W. Secrett

ROUTINE NOTES.

[To be used only for notes, requisitions, etc., not intended for permanent record.]

X 396—18

Forwarded for information copy of his letter No 9123 of 5.8.18 re— the allotment of Rs 25,000 sanctioned for constructing an anicut across Bhadra & Gopala river in Shimoga dist

Submitted for information

18/8/18

18/8/18

X 1402—18

Letter No 1801/9763 of 12.8.18 from Secretary P.W.D to Superintending Engineer S.C. re— Sanctioning the estimates for Rs 31,602 for providing water facilities to the Southern half of the Bangarapet Extension.

Submitted for information

23/8

Secretary sent this note

Compliance noted

24/8

24/8

Submitted

N. B.—*Should routine notes be written on small slips, the notes must be copied or slips pasted on this form.*

GRSM.592

The spare copies with the file were returned to Ch: Engineer, stating that financial Communication is not necessary

now sent this copy is only for information

27/8/18

Secretary may be asked after

G.R.S. III—3]

ROUTINE NOTES.

[To be used only for notes, requisitions, etc., not intended for permanent record.]

U.O.N. 515-18.

(B)

G.O. No. C.P.S. 607-10
25 P
of 23.8.1918, sanctioning the estimate amounting to Rs 2,15,793 for electrifying the pumping plant at Bettha-Mangala.

Asst. Secy's query:
Was F.D. consulted under the new rules?

Submitted
consulted in
F. No. 2049-17.

Submitted for perusal the above G.O.

G.P.
30.8.18.

1) Has a register of all works already taken [illegible]

2) Will the Secy indicate anything in this matter?

3) Pulup form

GRSM. 592

Register is opened as directed and submitted for orders

6/9

N. B.—Should routine notes be written on small slips, the notes must be copied or slips pasted on this form.

No. 1801/9743

GEN. REC. 14 AUG 1918

R 407-18

Mysore Public Works Department,

Central Office,

Dated Bangalore, 12th August 1918.

13 AUG 1918

From

12010

The Joint Secretary to Government,

Public Works Department,

B a n g a l o r e.

To

The Superintending Engineer,

Southern Circle.

With reference to correspondence ending with the Superintending Engineer's Memo No.5123 dated the 29th June 1918, has the honor to return herewith the estimate for providing water facilities to the southern half of the Basavangudi Extension of the Bangalore City, received with his No.4444 of the 7th June 1917, duly sanctioned by Government for Rs 31,602.

2. The work should be completed as early as practicable, as the President of the Municipal Council, Bangalore City, has represented that building operations in the locality do not progress satisfactorily, and the houses built upon have also not been occupied for want of water facilities.

3. The amount required to cover the outlay during the year may be applied for in the Reappropriation Statement for the year 1918-19.

Sd. R.V.Sundaram Iyer,

For Joint Secretary to Government,

Public Works Department.

H.R.R.-4/10th.

No. 1804/9746 dated Bangalore, 12th August 1918.

Copy of the above is forwarded, with compliments, to the Comptroller of Mysore, ~~for information,~~ (through the Financial Secretary), for information.

R V Sundaram Iyer

Deputy Secretary to Government,

Public Works Department.

W D A02143—GPB—5,000—7-6-18

1913.

Fl 394-18

From,

THE CHIEF ENGINEER OF MYSORE,
for Irrigation, BANGALORE.

To

The Superintending Engineer,
Northern Circle.

Dated Bangalore, 5th August 1918.

Despatched

Received

General No. 9523
No.

Enclosure No.

With reference to para 5 of G.O. No.P.W.1064-66/5955-64 dated the 10th May 1918, has the honour to inform the Superintending Engineer that an allotment of Rs. 25,000 is sanctioned for constructing an anicut across the river Bhadra at Gowda in the Shimoga District. Arrangements may therefore be made to start the work at once. If more funds are required, the same may be applied for in the Reappropriation statement later on in the year.

Sd. R.V.Sundaram Iyer,
For Chief Engineer for Irrigation.

H.R.R.-3/2nd.

No. 9524 dated Bangalore, 5th August 1918.

Copy of the above is forwarded, with compliments, to the Financial Secretary to Government, for information.

R.V.Sundaramma
For Chief Engineer for Irrigation.

REV. OFF. 8 AUG 1918 11497

16/9/18

Pumping plant at Bethamangala.

No. C.P.S.607-10/25P dated 23rd August 1918.

PROCEEDINGS OF THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

Public Works Department.

GEN. SECRETARIAT. FINANCIAL 27 AUG 1918

5-15-18

Read:-

Note No.C.P.S.10/25 P. dated 6th February 1918 by the Secretary, Public Works Department, submitting, for sanction, an estimate amounting to Rs 2,15,793 for electrifying the pumping plant at Bethamangala, Kolar Gold Fields Water Works.

2. Further note No.C.P.S.54/25-P. dated 14th May 1918 by the same officer.

Order No. C.P.S.607-10/25P dated 28th August 1918.

It is proposed to replace the steam pumping plant installed at Bethamangala by electrically driven pumps.

2. The project is estimated to cost Rs 2,15,793, which is made up as shown below:-

	Rs
(1) Motor equipment	54,236
(2) Electrical equipment (station)	53,623
(3) Re-modelling the Pumping station	5,000
(4) Transmission line	58,884
(5) Electrical equipment	39,050
(6) Transformer House at Kolar Gold Fields	5,000
Total	2,15,793

Pumping plant at Bethamangala.

No. C.P.S.607-10/25P dated 23rd August 1918.

PROCEEDINGS OF THE GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE.

Public Works Department.

GEN. & REVENUE SECRETARIAT. FINANCIAL 27 AUG 1918

F 15-18

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12821

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(6) Transformer House at Kolar Gold Fields	5,000
Total	2,15,793

3. The cost of items (1), (2) and (3), viz., Rs 1,12,859 should be borne by the Water Supply Department, and the cost of items (4), (5) and (6), viz., Rs 1,02,934 by the Electrical Department, being of the nature of the extension of the power line.

4. It is anticipated that there will be a net saving of roughly Rs 25,000 in the working expenses of the water works when the project is carried out.

5. The total amount of electric power, required for running the pumps, &c., will be about 3750 B.T.U. per diem and the cost of power at half an anna per unit will amount to Rs 42,800 per annum, and this represents a return of 32.5 per cent on the capital outlay of Rs 1,02,934 after deducting the interest and depreciation charges.

6. As it is an important undertaking, Government are pleased to sanction the estimate referred to for Rs 2,15,793.

7. The cost of power supplied to the pumping station should be credited at the rate of 6 pies per unit, to the Electrical Department by the Water Supply Department.

8. Orders for the supply of plant and other materials from foreign countries should be placed with the previous approval of Government.

9. There is a provision of Rs 1,00,000 for the work in the current year's Cauvery Power Scheme Budget.

R.V. Sundaramma

for Offg. Secretary to Government,

P.W.Department.

To

The Financial Secretary to Government.

The Chief Electrical Engineer

The Superintending Engineer, Southern Circle

The Comptroller of Mysore.

V.N.S.